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IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

BRUCE M. MOELLER,

Petitioner,

No. CIV S-01-2351 FCD JFM P

vs.

BILL LOCKYER, et al.,

Respondents.

ORDER

_____/

Petitioner, presently admitted to bail, is proceeding through counsel with an application for a writ of habeas corpus pursuant to 28 U.S.C. § 2254. On May 25, 1999, petitioner pled no contest to one count of possession of narcotics for sale (Cal. Health & Safety Code § 11351) (cocaine). (Clerk’s Transcript (“CT”) at 145.) Petitioner claims he was deprived of his Sixth Amendment right to counsel and to a public trial, and that his due process rights were violated, *inter alia*, by the trial court’s use of an *in camera* hearing on petitioner’s motions to disclose the identity of the informant (CT 38-45), to quash or traverse the search warrant (CT 46-50) and to unseal the affidavit in support of the search warrant (CT 51-76), held pursuant to People v. Hobbs, 7 Cal.4th 948 (1994). Neither petitioner nor his defense lawyer were allowed to attend the *in camera* hearings held under Hobbs.

1 The substance of the Constitution's guarantee of the effective
 2 assistance of counsel is illuminated by reference to its underlying
 3 purpose. "[T]ruth," Lord Eldon said, "is best discovered by
 4 powerful statements on both sides of the question." [Footnote
 5 omitted.] This dictum describes the unique strength of our system
 6 of criminal justice. "The very premise of our adversary system of
 7 criminal justice is that partisan advocacy on both sides of a case
 8 will best promote the ultimate objective that the guilty be convicted
 9 and the innocent go free." [Citation and footnote omitted.] It is
 10 that "very premise" that underlies and gives meaning to the Sixth
 11 Amendment. [Footnote omitted.] It "is meant to assure fairness in
 12 the adversary criminal process."

13 United States v. Cronin, 466 U.S. 648, 655 n.12, 104 S.Ct. 2039 (1984)

14 The United States Supreme Court has revisited its prior holding in Cronin, albeit
 15 in the context of defense counsel appearing at a plea hearing by speaker phone. Wright v. Van
 16 Patten, ___ U.S. ___, 128 S. Ct. 743 (2008). The Supreme Court reiterated:

17 Cronin held that a Sixth Amendment violation may be found
 18 "without inquiring into counsel's actual performance or requiring
 19 the defendant to show the effect it had on the trial," Bell v. Cone,
 20 535 U.S. 685, 695, 122 S.Ct. 1843 . . . (2002), when
 21 "circumstances [exist] that are so likely to prejudice the accused
 22 that the cost of litigating their effect in a particular case is
 23 unjustified," Cronin, *supra*, at 658, 104 S.Ct. 2039. Cronin, not
 24 Strickland, applies "when . . . the likelihood that any lawyer, even a
 25 fully competent one, could provide effective assistance is so small
 26 that a presumption of prejudice is appropriate without inquiry into
 the actual conduct of the trial," 466 U.S., at 659-660, 104 S.Ct.
 2039,¹ and one circumstance warranting the presumption is the
 "complete denial of counsel," that is, when "counsel [is] either
 totally absent, or prevented from assisting the accused during a
 critical stage of the proceeding," *id.*, at 659, and n.25, 104 S.Ct.
 2039.

27 Wright, 128 S.Ct. at 746. As set forth below, this court finds that petitioner was completely
 28 deprived of assistance of counsel when defense counsel was excluded from numerous *in camera*

29 ¹ Cronin also applies when "there [is] a breakdown in the adversarial process," 466 U.S.,
 30 at 662, 104 S.Ct. 2039, such that "counsel entirely fails to subject the prosecution's case to
 31 meaningful adversarial testing," *id.*, at 659, 104 S.Ct. 2039. We have made clear that "[w]hen we
 32 spoke in Cronin of the possibility of presuming prejudice based on an attorney's failure to test the
 33 prosecutor's case, we indicated that the attorney's failure must be complete." Bell v. Cone, 535
 34 U.S. 685, 696-697, 122 S.Ct. 1843, 152 L.Ed.2d 914 (2002).

1 review hearings relevant to petitioner's motion to suppress, a critical stage of the proceeding.
2 This denial was absolute despite one instance where defense counsel was permitted to submit
3 questions for the judge to pose to the confidential informant, a form of shadow boxing with the
4 search warrant affidavit that prevented counsel from assisting the accused during a critical stage
5 of the proceeding. The exclusion of petitioner's counsel was, at a minimum, a denial of
6 petitioner's Sixth Amendment right to counsel. This court recommends that the petition for writ
7 of habeas corpus be granted.

8 FACTS²

9 Based on information from a confidential informant, a search
10 warrant was issued to search the home of [petitioner] Bruce
11 Moeller. Pursuant to the search warrant, the officers found
12 approximately one-quarter pound of cocaine, two pounds of
13 methamphetamine, and over \$69,000 in cash. After his various
14 motions to suppress evidence were denied, [petitioner] pleaded no
15 contest to one count of possession of cocaine for sale. (Citation
16 omitted.)

17 (People v. Moeller, slip op. at 1.)

18 STATE COURT PROCEEDINGS

19 On February 25, 1998, a search warrant was executed at petitioner's home.
20 Officers found two pounds of methamphetamine, one-quarter pound of cocaine, \$66,040 in
21 currency and a shotgun. (CT 69-71.) The affidavit in support of the search warrant contained
22 allegedly privileged information provided to the police by a confidential informant (CI). (Evid.
23 Code, §§ 1041-1042.) The judge who signed search warrant No. 2043, ordered the entire
24 affidavit sealed to protect the identity of the confidential informant. (CT 40; 59.)

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² The facts are taken from the opinion of the California Court of Appeal for the Third Appellate District in People v. Moeller, No. C032909 (July 31, 2000), a copy of which is attached as Exhibit B to Respondents' Answer, filed February 6, 2003.

1 Defense counsel moved to unseal the warrant. A second judge held an *in camera*
2 hearing. (CT 40.)³ After the *in camera* proceeding, the judge provided petitioner with a partially
3 unsealed affidavit on June 26, 1998. (CT 40; see CT 61-72.) Defense counsel moved again to
4 have the affidavit unsealed. (CT 40.) On July 23, 1998, the same judge ordered additional
5 portions of the affidavit to be unsealed. (CT 40; see CT 73-75.) On July 29, 1998, defense
6 counsel asked that all of the argument, rulings and sealed *in camera* proceedings relevant to the
7 search warrant be part of the preliminary hearing record, and that was also done. (CT 40.)

8 On August 25, 1998, by information, petitioner was charged with two counts of
9 possession of narcotics for sale (Cal. Health & Safety Code § 11351 (cocaine), § 11378
10 (methamphetamine), and with being armed with a firearm during a narcotics felony (Cal. Penal
11 Code § 12022(c).) (CT 10-12.)

12 On December 1, 1998, defense counsel moved to disclose the identity of the
13 confidential informant. (CT 38-45.) Counsel also moved to quash and traverse and unseal the
14 affidavit. (CT 46-50; 51-76.) Defense counsel stated that a review of the unsealed portions of
15 the affidavit demonstrated that all information relevant to probable cause remained sealed. (CT
16 41.) Defense counsel argued that unless the probable cause portions of the affidavit were
17 unsealed, petitioner could not fully litigate a motion to reveal the identity of the informant (CT
18 41) or a motion to traverse the search warrant (CT 49, 54).

19 Defense counsel appended a copy of those portions of the search warrant that had
20 been unsealed and provided to her. (CT 62-68; 74-75)

21 On December 7, 1998, the prosecution filed its response to petitioner's motion to
22 unseal the affidavit. (CT 77.) In its motion, the prosecution stated that:

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25 ³ There are no minutes reflecting the date of this *in camera* hearing, and no record of who
26 attended. (CT begins with the filing of petitioner's waiver of preliminary hearing, filed August
13, 1998.) This *in camera* hearing is not at issue herein.

- 1 • when the search warrant was executed, petitioner was the sole occupant of
- 2 the residence.
- 3 • approximately one pound of methamphetamine and a quarter pound of
- 4 cocaine was found in petitioner's bedroom.
- 5 • another pound of methamphetamine, three loaded handguns, a loaded
- 6 shotgun, petitioner's birth certificate and passport, and \$69,040 in cash
- 7 were found in a safe in a closet.
- 8 • petitioner was in possession of the key that opened the closet holding the
- 9 safe and petitioner opened the safe upon request of the officers.
- 10 • petitioner "admitted selling of the drugs and stated he was unemployed."

11 (CT 78.) The prosecution argued that the CI was not a material witness on the issue of guilt or
12 innocence. (CT 80.) The prosecution further argued that because the petitioner was charged
13 with possession for sale crimes, and a large quantity and high quality of drugs were found in
14 petitioner's possession and petitioner admitted to the officers he sold the drugs, any contest as to
15 the intent to sell would be precluded, and that the petitioner's right to a fair trial did not require
16 the identity of the CI to be revealed. (CT 81.)

17 On May 11, 1999, the superior court held an *in camera* hearing. (CT 139.) The *in*
18 *camera* hearing was attended by a third judge, the deputy district attorney, and a supervisor of the
19 affiant. (RT 4.) Petitioner and his attorney were excluded from the *in camera* hearing. (Petition
20 at 2; RT 4.) Petitioner's counsel, however, was allowed to propound questions to be asked *in*
21 *camera*. (Petition at 3; RT 4.) The court confirmed that the CI did not request to have his name
22 kept confidential; rather, the affiant's supervisor stated that they inform the informants that it is
23 their policy to keep their identities confidential. (RT 7.) The transcript of the hearing was
24 sealed. (CT 139.)

25 On May 25, 1999, the third judge held an open hearing on petitioner's motions.
26 (CT 140-42; RT 1-31.) Petitioner and his defense counsel were present, along with the

1 prosecution. (Id.) Defense counsel argued that through discovery it was determined that another
2 individual lived at the residence and that during the search of the residence marijuana was found
3 in and about the other individual's belongings. (RT 12.) Counsel stated that the other individual
4 owns the home and that individual had equal access to the various areas of the home, and that
5 there was cohabitation between petitioner and this other individual. (RT 12.) Counsel argued
6 that those facts could be used to "suggest that there may be information that revelation of the
7 informant's identity could provide that would suggest that perhaps [petitioner] did not exercise
8 dominion and control over the items seized and that an informant might provide some
9 information." (RT 12.) Counsel contended that

10 the revelations of the identity of the informant could potentially
11 show that the other individual who lived in the house exercised
12 control over [petitioner] and therefore, that there was a relationship
13 where [petitioner] was subject to that other individual's power and
14 that might relate to whether or not [petitioner] actually exercised
15 dominion and control over any contraband that he appeared to be in
16 possession of.

14 (RT 12-13.)

15 Defense counsel argued strenuously that her client's due process rights had been
16 violated by the sealing of this information, and that he was deprived of his right to counsel
17 because counsel was not provided information to enable her to effectively move to quash,
18 traverse or unseal the affidavit or to reveal the identity of the informant. (RT 14-16.) Defense
19 counsel argued that good defense lawyers look beyond the four corners of the search warrant and
20 do their own separate investigation and often hire private investigators to investigate facts
21 contained in affidavits in order to effectively challenge search warrants. (RT 17.) She contended
22 that the Hobbs procedure essentially placed the judge in defense counsel's shoes without benefit
23 of critical research, investigation or an advocate's perspective.

24 The prosecution reiterated the factual support cited in his response to the motion
25 to unseal the affidavit. (RT 19; see also CT 78.) The prosecution stated that at the time of the
26 search, "there was no individual who was present other than [petitioner]." (RT 19.) The

1 prosecution also pointed out that three separate judges had reviewed the sealed material, and one
2 of the judges had reviewed the affidavit twice. (RT 20-21.)

3 Following argument, the third judge admitted he did not investigate the facts, did
4 not send an investigator out to check the officer's background and did not read the police reports.
5 (RT 26.) However, the judge stated he tried to look at the sealed documents in the way a defense
6 attorney would and asked questions of the officer based on the judge's "combined experiences of
7 reading, signing, reviewing and ruling on search warrants for the last 15 years." (RT 26.) The
8 judge stated he "strictly reviewed the affidavit itself and questioned the officer, which [he
9 thought was] the Hobbs obligation here." (RT 26.) The judge continued:

10 I've tried to look at the four corners here and determined there
11 really isn't much argument on the traversal because I've given you
12 nothing and there's really nothing you can traverse. You can't put
13 much evidence because you don't have much of a clue as to the
14 nature of the comments the CI made.

15 So really mostly my responsibility has been in looking at the
16 search warrant itself to determine if there's materially false
17 statements or insufficient probable cause. And as I mentioned, I
18 can't see that. In fact, the reason I can't see it is because the
19 evidence is so strong with regard to probable cause. It's the same
20 strong evidence that leads me to believe that this particular
21 informant's information, if told, would reveal his or her identity.

22 I guess the motion to disclose the informant then is denied based
23 on those findings. I think this informant was not present at the
24 time, as far as I know. I think I did ask that question. I don't
25 believe the informant was present at the time the search warrant
26 was executed. And so it's a pointing of the finger situation and not
a percipient witness situation. That's the facts that arise when Mr.
Moeller is arrested and the search warrant that give rise to the
possession allegations here. And I don't see anything in the search
warrant to lead me to believe the informant did anything other than
point the finger.

(RT 27.) The court then denied petitioner's motions to traverse or quash the search warrant and
the motion to reveal the identity of the CI. (RT 27-28.)

Petitioner filed a timely appeal. The Court of Appeal reviewed the sealed
materials, including the entire affidavit and the questions defense counsel submitted to the

1 superior court for the *in camera* hearing. (People v. Moeller, slip op. at 8.) The state appellate
2 court found that

3 the superior court made the appropriate inquiries and findings
4 pursuant to *Hobbs*, and that there [was] substantial evidence to
5 support those findings. (See 7 Cal.4th at pp. 972-975.) Based on
6 this review, [the court] conclude[s] that it was not reasonably
probable that [petitioner] could prevail on his motions to traverse
or quash the search warrant, unseal the search warrant affidavit, or
disclose the identity of the CI. (Id. at p. 977.)

7 (People v. Moeller, slip op. at 8.) The state appellate court also found that the California
8 Supreme Court in Hobbs “determined implicitly that the procedure it outlined does not offend the
9 Sixth Amendment right to counsel.” (People v. Moeller, slip op. at 6.) Because the trial court
10 expressly used the Hobbs procedure, the appellate court found the trial court did not deprive
11 petitioner of his right to counsel. (People v. Moeller, slip op. at 6.) The appellate court noted
12 that petitioner’s counsel conceded that the Hobbs court explicitly rejected the theory that its
13 procedures violated due process, but petitioner sought to preserve the due process claim for
14 subsequent review. (People v. Moeller, slip op. at 8.) Finally, the appellate court found
15 petitioner had waived his public trial claim because it had not been made in the trial court, and
16 overruled petitioner’s futility argument. (People v. Moeller, slip op. at 6-8.)

17 Petitioner filed a petition for review in the California Supreme Court on
18 September 7, 2000. (Answer, Ex. C.) The petition was denied on October 18, 2000. (Answer,
19 Ex. D.)

20 THE INSTANT RECORD

21 In addition to the petition, answer and traverse, counsel for respondents has
22 lodged certain sealed documents from the state court proceedings. On September 12, 2005, the
23 police report was filed under seal. Also, on September 12, 2005, the search warrant and
24 supporting affidavit were filed under seal. On September 13, 2005, the reporter’s transcript from
25 the May 11, 1999 *in camera* hearing held in state court was also filed under seal.

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1 ANALYSIS

2 I. Standards for a Writ of Habeas Corpus

3 Federal habeas corpus relief is not available for any claim decided on the merits in
4 state court proceedings unless the state court's adjudication of the claim:

5 (1) resulted in a decision that was contrary to, or involved an
6 unreasonable application of, clearly established Federal law, as
determined by the Supreme Court of the United States; or

7 (2) resulted in a decision that was based on an unreasonable
8 determination of the facts in light of the evidence presented in the
State court proceeding.

9 28 U.S.C. § 2254(d).

10 Under section 2254(d)(1), a state court decision is “contrary to” clearly
11 established United States Supreme Court precedents if it applies a rule that contradicts the
12 governing law set forth in Supreme Court cases, or if it confronts a set of facts that are materially
13 indistinguishable from a decision of the Supreme Court and nevertheless arrives at different
14 result. Early v. Packer, 537 U.S. 3, 7 (2002) (citing Williams v. Taylor, 529 U.S. 362, 405-06
15 (2000)).

16 Under the “unreasonable application” clause of section 2254(d)(1), a federal
17 habeas court may grant the writ if the state court identifies the correct governing legal principle
18 from the Supreme Court’s decisions, but unreasonably applies that principle to the facts of the
19 prisoner’s case. Williams, 529 U.S. at 413. A federal habeas court “may not issue the writ
20 simply because that court concludes in its independent judgment that the relevant state-court
21 decision applied clearly established federal law erroneously or incorrectly. Rather, that
22 application must also be unreasonable.” Id. at 412; see also Lockyer v. Andrade, 538 U.S. 63,
23 123 S.Ct. 1166, 1175 (2003) (it is “not enough that a federal habeas court, in its independent
24 review of the legal question, is left with a ‘firm conviction’ that the state court was ‘erroneous.’”)

25 The court looks to the last reasoned state court decision as the basis for the state
26 court judgment. Avila v. Galaza, 297 F.3d 911, 918 (9th Cir. 2002). Where the state court

1 reaches a decision on the merits but provides no reasoning to support its conclusion, a federal
2 habeas court independently reviews the record to determine whether habeas corpus relief is
3 available under section 2254(d). Delgado v. Lewis, 223 F.3d 976, 982 (9th Cir. 2000).

4 II. Petitioner's No Contest Plea

5 Neither party contends that petitioner's no contest plea waived his right to raise
6 constitutional challenges to the Hobbs procedures used herein.⁴ On this record,⁵ such a claim
7 would be unavailing. Cf. Mitchell v. Superior Court, 632 F.2d 767, 771-73 (9th Cir. 1980).

8 III. The Hobbs Procedure

9 The state appellate court described the Hobbs procedure:

10 In *Hobbs*, our state high court concluded that a major portion of a
11 search warrant affidavit, or even the entire affidavit, may validly be
12 sealed to protect the identity of a confidential informant if a certain
13 procedure is followed to preserve the defendant's right to challenge
14 the warrant's legality. (7 Cal.4th at pp. 955, 957, 971-975.)

15 In a nutshell, the procedure set forth in *Hobbs* is as follows. On a
16 properly noticed defense motion to quash or traverse a search
17 warrant, the trial court should conduct an *in camera* hearing. (7
18 Cal.4th at p. 972.) In that hearing, the court first determines
19 whether sufficient grounds exist for keeping the informant's
20 identity confidential. If so, the court then determines whether the

17 ⁴ However, counsel for respondents argue that petitioner's challenge is limited to the
18 procedural aspects of the suppression and not an attack on the trial court's determination of
19 probable cause. (Answer at 8, n.4.) "To the extent Petitioner is attempting to challenge the trial
20 court's substantive ruling on the suppression motion in this federal habeas action, Petitioner's
21 claim is prohibited. See *Stone v. Powell*, 428 U.S. 465 (1976)." (Answer at 8, n.4.)

22 ⁵ It appears petitioner preserved his constitutional challenge by referencing his appeal in
23 the section setting forth the terms of his plea agreement. (CT at 145.) In addition, at the change
24 of plea hearing, the judge stated he would be willing to issue a certificate of probable cause
25 because petitioner "would be entitled to that no matter what. That's the reason why this issue's
26 being preserved pursuant to his plea." (RT 32.) After entry of petitioner's plea, defense counsel
sought confirmation, and the court confirmed, that petitioner was being provided the right to
appeal the rulings the court made with respect to Hobbs on the discovery motion, motion to
suppress, motion to traverse and motion to disclose the identity of the CI. (RT 36.)

As noted in Hobbs, Cal. Penal Code § 1538.5(m) allows a defendant to seek appellate
review of the validity of a search or seizure after a conviction in a criminal case notwithstanding
the fact that the judgment of conviction is based on a plea of guilty or no contest. Id. Thus,
where a defendant's challenge to the sealing of an affidavit is directed to the legality of the
search, it is cognizable on appeal according to that statutory exception. Hobbs, 7 Cal.4th at 956.

1 entire search warrant affidavit, or any major portion of it, must
2 remain sealed to avoid revealing that identity. (*Ibid.*)

3 If the trial court determines that the affidavit needs to remain
4 sealed in this way, it then examines the affidavit *in camera* for
5 possible inconsistencies or insufficiencies regarding the showing of
6 probable cause, and informs the prosecution of the materials or
7 witnesses it requires for its examination; these materials will
8 invariably include such items as relevant police reports and other
9 information regarding the informant and the informant's reliability.
(7 Cal.4th at p. 973.) The trial court may find it necessary to
question this affiant, the informant, or other witnesses to rule upon
these issues. (*Ibid.*) The prosecutor may be present at the *in*
camera explanation, but defendant and his counsel are excluded.
Defense counsel, however, may submit written questions that shall
be asked by the trial judge of any witness called to testify at the
proceeding. (*Ibid.*)

10 (People v. Moeller, slip op. at 3-4.)⁶

11 IV. Petitioner's Claims

12 a. Deprivation of Sixth Amendment Right to Counsel

13 Petitioner contends that the Hobbs procedure used by the trial court on petitioner's
14 motions to disclose the confidential informant, to quash or traverse the search warrant and to
15 unseal the supporting affidavit excluded his attorney from participation in the hearing on the
16 motions and thereby deprived him of his right to counsel guaranteed by the Sixth Amendment.

17 (Petition at 6.) Because this was a violation of his fundamental right to counsel, petitioner argues
18 that it was structural error requiring reversal without harmless error analysis. Brecht v.

19 Abrahamson, 507 U.S. 619, 629-30 (1993). Petitioner argues that:

21 ⁶ California Supreme Court Justice Mosk dissented in Hobbs, stating: "A search warrant
22 containing no information other than the address of a home to be searched. Not a word as to what
23 the government seeks to discover and seize. ¶ A government informer, his-or, indeed,
24 her-identity kept secret from the suspect, the suspect's counsel, and the public. ¶ Both the
25 suspect and counsel barred from a closed proceeding before a magistrate. No record of the
26 proceeding given to the suspect or counsel. ¶ Based entirely on the foregoing, a court order
approving an unrestricted search of the suspect's home. ¶ Did this scenario occur in a
communist dictatorship? Under a military junta? Or perhaps in a Kafka novel? No, this is grim
reality in California in the final decade of the 20th century." Hobbs, 7 Cal.4th at 978. Justice
Mosk found that the procedures used in Hobbs violated the right to due process under Crane v.
Kentucky, and the right to counsel under the Sixth Amendment. Id. at 981.

1 [t]he United States Supreme Court “has uniformly found
2 constitutional error without any showing of prejudice when counsel
3 was either totally absent, or prevented from assisting the accused
4 during a critical stage of the proceeding. See e.g., Geders v. United
5 States, 425 U.S. 80 (1976); Herring v. New York, 422 U.S. 853
6 (1975); Brooks v. Tennessee, 406 U.S. 605, 612-613 (1972);
7 Hamilton v. Alabama, 368 U.S. 52, 55 (1961); White v. Maryland,
8 373 U.S. 59, 60 (1963)(per curiam); Ferguson v. Georgia, 365 U.S.
9 570 (1961); Williams v. Kaiser, 323 U.S. 471, 475-476 (1945).”
10 United States v. Cronin, 466 U.S. 648, 659 (1984). While a
11 showing of prejudice is required under Strickland v. Washington,
12 466 U.S. 668 (1984), when a defendant claims that his “counsel’s
13 legal assistance. . . was so inadequate that it effectively deprived
14 the client of the protections guaranteed by the Sixth Amendment,”
15 Perry v. Leeke, 488 U.S. 272, 278 (1989), the High Court has held
16 that a showing of prejudice is not required when the state interferes
17 with defense counsel’s representation. *Id.* at 280. Thus, “actual or
18 constructive denial of the assistance of counsel altogether
19 [citation], is not subject to the kind of prejudice analysis that is
20 appropriate in determining whether the quality of a lawyer’s
21 performance itself has been constitutionally ineffective.” *Id.*

22 (Petr.’s Mem. Ps & As, at 12-13.)

23 Respondents argue that this claim was properly rejected by the California
24 Supreme Court because the state court’s reasoning was not an unreasonable application of, or
25 contrary to, clearly established United States Supreme Court precedent. (Answer at 8.)

26 The Sixth Amendment provides that “in all criminal prosecutions, the accused
shall enjoy the right . . . to have the assistance of counsel for his defense.” *Id.* The right to
counsel attaches “at or after the initiation of adversary criminal proceedings – whether by way of
formal charge, preliminary hearing, indictment, information or arraignment.” Kirby v. Illinois,
406 U.S. 682, 688-89 (1972). The right to counsel also extends to every critical stage of the
criminal prosecution. Coleman v. Alabama, 399 U.S. 1, 7 (1970); Hamilton v. Alabama, 368
U.S. 52, 53-54 (1961). Counsel “is required at every stage of a criminal proceeding where
substantial rights of a criminal accused may be affected.” Mempha v. Rhay, 389 U.S. 128, 134
(1967). This includes the right to be personally present and to be represented by counsel at
critical stages during the prosecution. United States v. Wade, 388 U.S. 218, 224-25 (1987).

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1 The right to counsel is also guaranteed at suppression hearings. See United States
2 v. Hamilton, 391 F.3d 1066 (9th Cir. 2004) (“[i]t is quite clear that a pretrial motion to suppress
3 evidence is a critical stage of the prosecution requiring the presence of counsel for the accused,”
4 because in many cases the crucial issue is the admissibility of evidence found in the defendant's
5 possession. *Olney v. United States*, 433 F.2d 161, 163 (9th Cir.1970) (internal quotation marks
6 omitted).”)

7 Under the applicable Supreme Court standards, no presumption arises unless the
8 failure of counsel is complete. See Bell v. Cone, 535 U.S. 685, 697, 122 S.Ct. 1843 (2002);
9 United States v. Cronin, 466 U.S. 648, 658-59, 104 S.Ct. 2039 (1984). This was recently restated
10 by the Supreme Court in Wright v. Van Pattan, ___ U.S. ___, 128 S.Ct. 743, 747 (2008):

11 Cronin, not Strickland, applies “when . . . the likelihood that any
12 lawyer, even a fully competent one, could provide effective
13 assistance is so small that a presumption of prejudice is appropriate
14 without inquiry into the actual conduct of the trial,” 466 U.S., at
15 659-660, 104 S.Ct. 2039 [footnote omitted] and one circumstance
warranting the presumption is the “complete denial of counsel,”
that is, when “counsel [is] either totally absent, or prevented from
assisting the accused during a critical stage of the proceeding,” id.,
at 659, and n.25, 104 S.Ct. 2039.

16 Wright, 128 S.Ct. at 747.

17 Furthermore, the constructive denial of counsel in light of that counsel's inability
18 to properly represent the defendant is also prohibited by the Sixth Amendment. Strickland, 466
19 U.S. 668, 692 (1984). “[S]uppression hearings often are as important as the trial itself. . . . In . .
20 . many cases, the suppression hearing [is] the only trial, because the defendants thereafter plead
21 guilty pursuant to a plea bargain.” See Waller v. Georgia, 467 U.S. 39, 46-47 (1984) (Supreme
22 Court considered whether the Sixth Amendment’s guarantee of a public trial proscribed the
23 closure of a seven day long suppression hearing, concluding that the pretrial hearing was part of
24 the public trial contemplated by the Constitution).

25 When a petitioner demonstrates that a trial error has been committed, the district
26 court will reverse only if “the error ‘had [a] substantial and injurious effect or influence in

1 determining the jury's verdict.” Brecht v. Abrahamson, 507 U.S. 619, 637 (1993)(quoting
2 Kotteakos v. United States, 328 U.S. 750, 776 (1946)). However, when petitioner demonstrates
3 a “structural defect[] in the constitution of the trial mechanism,” such as denial of a right to
4 counsel, the court is required to reverse without regard to the evidence in the particular case.
5 Sullivan v. Louisiana, 113 S.Ct. 2078, 2082-83 (1993) (“structural defects” in state trial not
6 subject to harmless error analysis upon habeas review) (internal quotations omitted); see Rose v.
7 Clark, 478 U.S. 570, 577 (1986) (complete denial of right to counsel among constitutional errors
8 that require reversal on habeas review without regard to the evidence in the particular case).

9 The state appellate court addressed this claim as follows:

10 As the People note in their briefing, the state Supreme Court made
11 clear in *Hobbs* that it had considered the fact that defense counsel
12 would be excluded from direct participation in the *in camera*
13 proceedings; this fact inheres in the *ex parte*, *in camera* procedure
14 that *Hobbs* outlined. (See 7 Cal.4th at pp. 957, 963-964, 969-973.)
15 *Hobbs* dealt specifically with the concern that trial judges ““may or
16 may not have the legal sophistication to recognize the nuances of
17 criminal procedure absent the assistance and vigorous advocacy”
18 of defense counsel – by placing its faith in the judges. (*Id.* at pp.
19 970-971.) *Hobbs*, moreover, talked generally of “preserv[ing] the
20 defendant’s right to challenge the warrant’s legality.” (*Id.* at pp.
21 956, 957, 967.) *Hobbs*, therefore, contemplated in its decision this
22 fact of (direct) defense counsel exclusion.

17 Furthermore, *Hobbs* found the decision in *People v. Castillo*
18 (1992) 80 N.Y.2d 578 [607 N.E.2d 1050] “particularly
19 instructive,” and quoted at length from that opinion. (7 Cal.4th at
20 p. 967.) In *Castillo*, New York’s highest court rejected the
21 defendant’s claim that ““a suppression procedure conducted
22 without his participation violate[d] his constitutional right to due
23 process and the effective assistance of counsel.”” (*Id.* at p. 968,
24 quoting *Castillo*, *supra*, 607 N.E.2d at p. 1051, italics added.)

22 *Hobbs* quoted *Castillo*’s reasoning and observations in this regard,
23 including:

23 ““Analysis starts by focusing on the nature of the proceeding for
24 there is a fundamental difference between a trial to adjudicate guilt
25 or innocence and a pretrial hearing to suppress evidence. . . . The
26 very purpose of a motion to suppress is to escape the inculpatory
thrust of evidence in hand, not because its probative force is
diluted in the least by the mode of seizure, but rather as a sanction
to compel [law] enforcement officers to respect the constitutional

1 security of all of us under the Fourth Amendment [Citations.]
2 [¶] . . . [A] defendant’s interest in availing himself of the
3 exclusionary rule may, in exceptional circumstances, be
4 subordinated to safety precautions necessary to encourage citizens
5 to participate in law enforcement. . . . [I]n order to protect the
6 confidentiality of the informant . . . [we have] sanctioned a
7 procedure whereby a significant aspect of the inquiry on the motion
8 to suppress is conducted by the court on defendant’s behalf,
9 without the defendant’s direct participation. . . . [Where
10 appropriate, such a procedure can be utilized even where] *none* of
11 the purported factual predicates for probable cause was revealed to
12 defendant.” (7 Cal.4th at p. 968, quoting *Castillo, supra*, 607
13 N.E.2d at pp. 1052-1053; italics added in *Hobbs*.)

8 Thus, we conclude that the court in *Hobbs* determined implicitly
9 that the procedure it outlined does not offend the Sixth
10 Amendment right to counsel. Since the trial court used this
11 procedure in ruling on [petitioner’s] suppression motions, the trial
12 court did not deprive [petitioner] of his right to counsel.

11 (People v. Moeller, slip op. at 5-6.)

12 In the instant action, the right to counsel had attached because the motions at issue
13 were filed after the filing of the complaint and preliminary examination in municipal court and
14 after the filing of the information and arraignment in superior court. (CT 1-16.)

15 Defense counsel was barred from attending all the *in camera* hearings held here.
16 Only the judge, the prosecution and the witness were allowed to attend. The trial court used the
17 Hobbs procedure and held an *in camera* proceeding where the supervisor of the affiant who
18 executed the search warrant was questioned. However, defense counsel was allowed to submit
19 questions to the judge to be posed to the witness during one *in camera* proceeding.

20 Defense counsel strenuously objected and the trial judge admitted he was not
21 acting as a defense attorney, that he had not read the underlying police report or conducted any
22 investigation. (RT 31.) The trial judge tried to view the documents as a defense attorney and ask
23 its own questions of the officer based upon his “combined experiences of reading, signing,
24 reviewing and ruling on search warrants for the last 15 years.” (RT 26.) However, as petitioner
25 points out, the trial judge is precluded from the practice of law by Canon 4(G) of the Cal. Code

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1 of Judicial Ethics, and would be automatically disqualified from hearing a case if the judge
2 served as a lawyer or gave legal advice to a party. Cal. Code Civ. Proc. Section 170.1(a)(2).

3 Respondents acknowledge petitioner's right to counsel, but argue that the
4 government has a limited privilege to withhold the identity of a confidential informant. Roviaro
5 v. United States, 353 U.S. 53 (1957).

6 The scope of the privilege is limited by its underlying purpose.
7 Thus, where the disclosure of the contents of a communication will
8 not tend to reveal the identity of an informer . . . the privilege is no
9 longer applicable. [¶] A further limitation on the applicability of
10 the privilege arises from the fundamental requirements of fairness.
11 Where the disclosure of an informer's identity, or of the contents of
his communication, is relevant and helpful to the defense of an
accused, or is essential to a fair determination of a cause, the
privilege must give way. In these situations the trial court may
require disclosure and, if the Government withholds the
information, dismiss the action.

12 Roviaro, 353 U.S. 60-61. Respondents point out that "it has never been held to require the
13 disclosure of an informant's identity at a suppression hearing." McCray v. Illinois, 386 U.S. 300
14 (1967).

15 Petitioner objects to the court's consideration of either Roviaro or McCray on this
16 claim because both were based entirely on Fifth Amendment due process challenges; neither
17 raised Sixth Amendment challenges. Petitioner further distinguishes Roviaro because the motion
18 in Roviaro was made at trial, where the defendant was fully represented by counsel. There were
19 no *in camera* proceedings from which defense counsel was barred. Petitioner argues that
20 McCray did not involve an exclusion of counsel; in fact, defense counsel was permitted to
21 participate in the hearing and cross-examine the witnesses. Id.

22 [T]he arresting officers . . . testified, in open court, fully and in
23 precise detail as to what the informer told them and as to why they
24 had reason to believe his information was trustworthy. Each
officer was under oath. Each was subjected to searching cross-
examination.

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1 McCray, 386 U.S. at 313. Finally, petitioner distinguishes United States v. Raddatz, 447 U.S.
2 667 (1980), where the defendant was fully represented at the hearing before the magistrate and
3 was permitted to cross-examine all the witnesses. Id.

4 Petitioner's distinctions are well-taken. Respondent has failed to provide any
5 authority countering petitioner's view that complete deprivation of assistance of counsel at a
6 critical stage of the proceeding violates the Sixth Amendment right to counsel, constituting
7 reversible error.

8 Here, although petitioner was represented by counsel, counsel was prevented from
9 performing her duties to her client because the trial court refused her attendance at the *in camera*
10 hearings which prevented her from bringing a viable motion to suppress because she was not
11 privy to the underlying probable cause evidence, even after multiple efforts to gain access to such
12 evidence.

13 In Geders, Herring, Glasser, and Powell, defense counsel were
14 appointed but were prevented from discharging functions vital to
15 effective representation of their clients. In Geders, defense counsel
16 was not permitted to confer with his client during an overnight
17 mid-trial recess. In Herring, a state statute barred final summation
18 by defense counsel. In Glasser, counsel was forced to represent
19 two defendants with conflicting interests, impairing his ability to
20 fully serve either. In Powell, counsel was denied an adequate
21 opportunity to confer with the defendant or prepare for trial.
22 Reversal is automatic in such cases for reasons discussed in
23 Holloway v. Arkansas, 435 U.S. 475, 98 S.Ct. 1173, 55 L.Ed.2d
24 426 (1978). In Holloway, as in Glasser, defense counsel was
25 required to serve defendants probably having conflicting interests.
26 The court said, "The mere physical presence of an attorney does
not fulfill the Sixth Amendment guarantee when the advocate's
conflicting obligations have effectively sealed his lips on crucial
matters." Id. at 490, 98 S.Ct. at 1182. When no counsel is
provided, or counsel is prevented from discharging his normal
functions, the evil lies in what the attorney does not do, and is
either not readily apparent on the record, or occurs at a time when
no record is made. "Thus an inquiry into a claim of harmless error
here would require, unlike most cases, unguided speculation," Id.
at 491, 98 S.Ct. at 1182, and a rule requiring that the record reflect
that the defendant was "prejudiced . . . in some specific fashion
would not be susceptible to intelligent, even handed application."

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1 Id. at 490, 98 S.Ct. at 1182.⁷ This situation is to be distinguished
2 from the usual one in which a harmless error rule is applied: "In the
3 normal case where a harmless error rule is applied, the error occurs
4 at trial and its scope is readily identifiable. Accordingly, the
5 reviewing court can undertake with some confidence its relatively
6 narrow task of assessing the likelihood that the error materially
7 affected the deliberations of the jury." Id. at 490, 98 S.Ct. at 1182.

8 Cooper v. Fitzharris, 586 F.2d 1325, 1332 (9th Cir. 1978).

9 Although for one hearing, petitioner's counsel was allowed to submit questions,
10 such questions were formed in a vacuum without any material information from the affidavit to
11 assist counsel in formulating the questions. Petitioner could be of little assistance to counsel for
12 the same reason. While maintaining the identity of a confidential informant is important, such a
13 concern should not outweigh or trump a criminal defendant's Sixth Amendment right to counsel
14 at a critical stage of the proceeding. Indeed, the protections offered a confidential informant are
15 qualified and should give way to a criminal defendant's fundamental right to counsel under the
16 Sixth Amendment.

17 Moreover, relying on the trial judge to assume the role of defense counsel is
18 unethical as well as ineffective. The trial judge is precluded from the practice of law by Canon
19 4(G) of the Cal. Code of Judicial Ethics, and would be automatically disqualified from hearing a
20 case where "the judge served as a lawyer in the proceeding" or "gave advice to any party in the
21 present proceeding upon any matter involved in the action or proceeding." Cal. Code Civ. Proc.
22 Section 170.1(a)(2). Trial judges are not privy to defense strategies, criminal discovery,
23 investigation, nor all the facts of a criminal case such that they can serve as an effective defense
24 attorney in any event. Leaving the *in camera* hearing to the trial judge and the prosecution

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⁷ See also, Herring v. New York, 422 U.S. 853, 863, 95 S.Ct. 2550 (1975); Glasser v. United States, 315 U.S. 60, 75-76, 62 S.Ct. 457 (1942).

1 deprives petitioner of an advocate who can ensure that proper challenges are considered and that
2 the defense's position is effectively argued.⁸

3 This court cannot find that on the one occasion defense counsel was permitted to
4 craft questions which the judge posed, purportedly on counsel's behalf, could serve as cross-
5 examination or effective assistance of counsel. As noted by the state court judge, defense
6 counsel had no facts on which to formulate appropriate questions. Moreover, the judge
7 questioned the supervisor of the affiant, not the affiant or the confidential informant. In addition,
8 it does not appear that the confidential informant was identified at the *in camera* hearings or to
9 any of the judges reviewing the search warrant. Defense counsel could not rebut prosecution
10 evidence she was not allowed to see.

11 The denial of counsel at a suppression hearing is analogous to the denial of
12 counsel at an *in camera* hearing held to assess the validity of a Fifth Amendment assertion. Cf.
13 United States v. Bohn, 890 F.2d 1079 (9th Cir. 1989). "The validity of Bohn's assertion of the
14 fifth amendment was the key issue in the entire case." Id. at 1081. Thus, the *in camera* stage
15 was "at least as critical as the trial itself," because if the assertion was valid, Bohn could not be
16 convicted. Here, the entire case hinged on the issue of probable cause. The Bohn court
17 concluded:

18 because Bohn was denied his sixth amendment right to have
19 counsel present at the *in camera* hearing, we may not engage in
harmless error analysis.

20 Id. at 1082. Here, petitioner was denied his Sixth Amendment right to have counsel present at
21 the *in camera* hearings, and the court should not be required to engage in a harmless error
22 analysis.

23
24 ⁸ The trial judge here conceded as much. The judge admitted he did not represent
25 petitioner as a competent defense attorney would have. The judge stated he did not read the
26 police reports or conduct any investigation. The judge did not act as "a good defense attorney
who's pounding away at the facts of the case and developing inconsistencies into some of them.
I don't think the Supreme Court really had that in mind for me to do. And I don't believe I did
that." (RT 31.)

1 Both Hobbs and the People v. Castillo case upon which Hobbs relied place great
2 weight on the distinction between the testing of guilt or innocence at trial versus the context of a
3 motion to suppress where, they contend, the “very purpose . . . is to escape the inculpatory thrust
4 of the evidence in hand.” People v. Castillo, 80 N.Y.2d 578, 583, 607 N.E.2d 1050 (1992).
5 However, on the facts of this case, neither defense counsel nor the court knew whether any
6 Fourth Amendment violation had occurred because there was no testing of the reliability of the
7 informant, nor of the facts underlying the finding of probable cause. The untested finding of
8 probable cause in this case sealed petitioner’s fate and left him with no option but to plead out.
9 In that sense, petitioner was facing a critical stage of the proceeding and required the assistance
10 of counsel, as well as more due process than one round of questions drafted in a vacuum.

11 In many criminal cases, as in the instant case, the issue of probable cause is the
12 only issue available to the defense. And, if there were no probable cause for the warrant, the
13 warrant would be suppressed and the case against petitioner would be thrown out. The critical
14 nature of the probable cause inquiry here requires the assistance of counsel. Certainly there are
15 methods by which the court can accomplish this without allowing the criminal defendant to
16 become aware of the CI’s identity. For example, defense counsel could be allowed to attend the
17 *in camera* hearing, without the defendant, and be ordered not to divulge the identity of the CI to
18 the defendant. As an officer of the court, defense counsel must comply. Or, the CI could appear
19 by telephone and his or her voice could be altered so that no one could identify the voice.

20 This court finds that the Hobbs procedure, as applied to petitioner, violated
21 petitioner’s Sixth Amendment right to counsel at a critical stage of the proceeding. The state
22 court’s determination that the Hobbs court implicitly found no Sixth Amendment violation is an
23 unreasonable application of prevailing United States Supreme Court authority and is objectively
24 unreasonable. Criminal defendants have a fundamental right to assistance of counsel at all
25 critical stages of the proceedings.

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1 Because the denial of the Sixth Amendment right to counsel at a critical stage of
2 the proceeding is not subject to harmless error analysis in this context, Sullivan, 113 S.Ct. at
3 2082-83; Rose, 478 U.S. at 577, Bohn, 890 F.3d at 1082, this claim should be granted.⁹

4 However, even if this court were to apply Brecht, this court's decision would not
5 change.

6 Judge Noonan has asked "whether the deprivation of the assistance of counsel [at
7 an *in camera* hearing] was harmful to petitioner." See Bradley v. Henry, 510 F.3d 1093, 1098
8 (9th Cir. 2007)(en banc)¹⁰ (Judge Noonan found that holding *in camera* hearing, with present and
9 potential new counsel present, without petitioner's knowledge or presence, denied her right to the
10 assistance of counsel). Judge Noonan noted that the "key questions [are] as to whether [counsel]
11 should pursue a plea bargain or whether Bradley should take the stand at trial." Id. Judge
12 Noonan found that "the *in camera* hearing without petitioner present denied her right to the
13 assistance of counsel." Id.

14 _____
15 ⁹ Other courts have held that error pertaining to a defendant's absence from certain stages
16 of the criminal proceedings--even stages deemed "critical"--was subject to a harmless error
17 analysis. See Rushen v. Spain, 464 U.S. 114, 117-119, 104 S.Ct. 453 (1983) (trial judge's ex
18 parte communication with a juror); Campbell v. Rice, 408 F.3d 1166, 1171-1172 (9th Cir.2005)
19 (defendant's exclusion from a chambers conference during trial); Hegler v. Borg, 50 F.3d 1472
20 (9th Cir.1995) (defendant's absence during the re-reading of trial testimony to the jury); Rice v.
21 Wood, 77 F.3d 1138 (9th Cir. 1996) (defendant's absence when the jury returned its verdict).
22 However, those cases are factually distinguishable from the instant case; none of them addressed
23 the issue of denial of counsel in challenging probable cause at a suppression hearing.

24 ¹⁰ Because the plurality opinion in Bradley was joined by only five members of the
25 eleven-judge en banc panel, Judge Clifton's concurring opinion represents the holding of the
26 court. See Bradley v. Henry, 518 F.3d 657, 2008 WL 540360, at *1 (9th Cir. Feb.29, 2008)
(amending on denial of rehearing opinion of Clifton, J.) (citing Marks v. United States, 430 U.S.
188, 193, 97 S.Ct. 990, 51 L.Ed.2d 260 (1977) (holding that when "no single rationale explaining
the result enjoys the assent" of a majority of justices, the holding "may be viewed as that position
taken by those Members who concurred in the judgments on the narrowest grounds") (citation
omitted)). Judge Clifton concurred in the judgment reversing the denial of Bradley's habeas
petition, but "based it upon the denial by the trial court of Bradley's January 1999 motion, filed
more than six weeks before the then-scheduled trial date, to substitute retained counsel Jonathan
Jordan for the attorney previously appointed by the court to represent her, Chris Andrian." (Id. at
1099.) Judge Clifton concluded "that the subsequent decision by the California Court of Appeal
to affirm Bradley's conviction despite that denial of her motion to substitute was an unreasonable
application of established Supreme Court precedent." Id.

1 Such a key question was presented here and, had defense counsel been provided
2 with an opportunity to represent petitioner in the *in camera* hearings, defense counsel could have
3 provided petitioner with advice as to whether he should pursue a plea bargain, go to trial, or, if he
4 went to trial, whether he should take the stand.

5 “[W]hen a federal judge in a habeas proceeding is in grave doubt about whether a
6 trial error of federal law had ‘substantial and injurious effect or influence in determining the
7 jury’s verdict,’ that error is not harmless. And, the petitioner must win.” O’Neal v. McAninch,
8 513 U.S. 432, 436 (1995); Coleman v. Calderon, 210 F.3d 1047 (9th Cir. 2000). Here, the
9 suppression hearing is a critical stage of the proceeding and will often determine whether counsel
10 pursues a plea bargain or recommends a criminal defendant go to trial and will also influence the
11 recommendation as to whether the defendant takes the stand. These decisions implicate grave
12 constitutional concerns which justify an unimpeded right to counsel. A complete deprivation of
13 counsel at this critical stage of the proceeding is, by definition, harmful to a criminal defendant as
14 such representation is required by the United States Constitution.

15 b. Deprivation of Due Process

16 Petitioner next claims the Hobbs procedure wrongly deprived petitioner of the
17 right to present a defense, the right to be heard, and the right to subject the prosecution case to
18 adversarial testing, all in violation of his due process rights under the Fourteenth Amendment.
19 Respondents argue that this claim was properly rejected by the California Supreme Court because
20 the state court’s reasoning was not an unreasonable application of, or contrary to, clearly
21 established United States Supreme Court precedent.

22 Criminal defendants have a constitutional right, implicit in the Sixth Amendment,
23 to present a defense; this right is “a fundamental element of due process of law.” Washington v.
24 Texas, 388 U.S. 14, 19 (1967). See also Crane v. Kentucky, 476 U.S. 683, 690 (1986) (“[T]he
25 Constitution guarantees criminal defendants ‘a meaningful opportunity to present a complete
26 defense.’”) “[A]n essential component of procedural fairness is an opportunity to be heard.”

1 Crane, 476 U.S. at 690, citing In re Oliver, 333 U.S. 257, 273 (1948); Grannis v. Ordean, 234
2 U.S. 385, 394 (1914). Meaningful adversarial testing is required. See Crane, 476 U.S. at 690.

3 The United States Supreme Court has held “when the issue is . . . probable cause
4 for an arrest or search, . . . police officers need not invariably be required to disclose an
5 informant’s identity if the trial judge is convinced, by evidence submitted in open court and
6 subject to cross-examination, that the officers did rely in good faith upon credible information
7 supplied by a reliable informant.” McCray v. Illinois, 386 U.S. 300 (1967).

8 Similarly, a criminal defendant’s interest in testing the validity of a search warrant
9 through a Franks¹¹ hearing is not absolute and must be balanced with other competing interests.
10 See United States v. Napier, 436 F.3d 1133 (9th Cir. 2006)(district court properly balanced
11 Napier's rights with the government's competing interests in determining that the sealed portions
12 of the affidavit should remain sealed). This requires a balancing of the defendant’s need to
13 challenge the veracity of the affidavit with the prosecution’s interest in confidentiality. See
14 United States v. Kiser, 716 F.2d 1268, 1271 (9th Cir. 1983); United States v. Napier, 436 F.3d
15 1133, 1136-36 (9th Cir. 2006). Petitioner must still come forward with specific allegations that
16 indicate which portions of the affidavit he believes are false, accompanied by a detailed offer of
17 proof, in order to meet the preliminary showing requirement. Kiser, 716 F.2d at 1271-72
18 (citations omitted). If such a showing has been made, the trial court then has the discretion to
19 hold confidential proceedings, including *ex parte* or *in camera* hearings, but petitioner must be
20 given some opportunity to carry his burden to show that the material in the affidavit is untrue. Id.
21 at 1273-74.

22 Moreover, this circuit has held that interrogation of the informant by the court is
23 an appropriate means of accommodating the due process interests of the defendant and the
24 government’s concern for the safety of the informer. See United States v. Anderson, 509 F.2d

25
26 ¹¹ Franks v. Delaware, 438 U.S. 154, 155-56 (1978) (substantial preliminary showing
required to obtain an evidentiary hearing to test the validity of a search warrant affidavit).

1 724, 730 (9th Cir.), cert. denied, 420 U.S. 910 (1975) (*in camera* hearing closed to defendant and
2 his attorney was not an abuse of discretion and the procedure did not infringe defendant's rights
3 under the Fifth and Sixth Amendments). "Through disclosure of the informant's identity to the
4 trial judge, and such subsequent inquiries by the judge as may be necessary, the Government can
5 be protected from any significant, unnecessary impairment of necessary secrecy, yet the
6 defendant can be saved from what could be serious police misconduct." See United States v.
7 Moore, 522 F.2d 1068, 1073 (9th Cir. 1975), cert denied, 423 U.S. 1049 (1976). See also U.S. v.
8 De LaRosa-Contreras, 849 F.Supp. 388, 390-92 (D. Ariz. 1994) (discussion of various ways
9 federal courts address *in camera* hearings regarding confidential informants). However, federal
10 courts do not extend the informant's privilege to shield all the material facts making probable
11 cause in a warrant. See, e.g., United States v. Cummins, 912 F.2d 98, 99 (6th Cir. 1990); United
12 States v. Moore, 522 F.2d 1068, 1072 (9th Cir. 1975); United States v. Rivera, 738 F.Supp. 1208,
13 1211-12 (N.D. Inc. 1990); United States v. Barker, 623 F.Supp. 823, 836 (D. Colo. 1985).

14 The state appellate court essentially denied this claim, relying on the express
15 ruling of Hobbs.

16 In the instant case, the judge refused to unseal any portion of the affidavit that
17 would disclose facts or circumstances that would enable petitioner to file a motion to traverse the
18 warrant because it would result in the identification of the confidential informant. The judge
19 stated:

20 I've tried to look at the four corners here and determined there
21 really isn't much argument on the traversal because I've given you
22 nothing and there's really nothing you can traverse. You can't put
[on] much evidence because you don't have much of a clue as to
the nature of the comments the CI made.

23 So really mostly my responsibility has been in looking at the
24 search warrant itself to determine if there's materially false
25 statements or insufficient probable cause. And as I mentioned, I
26 can't see that. In fact, the reason I can't see it is because the
evidence is so strong with regard to probable cause. It's the same
strong evidence that leads me to believe that this particular
informant's information, if told, would reveal his or her identity.

1 (RT 27.)

2 However, one judge did allow defense counsel to submit written questions which
3 the judge then posed to the witness in one of the *in camera* proceedings.

4 Our circuit has peripherally addressed this question in the context of whether a
5 criminal defendant's habeas claims were barred by procedural default. Insyxiengmay v. Morgan,
6 403 F.3d 657 (9th Cir. 2005)(“Insyxiengmay I”).¹² On direct appeal, the Washington Court of
7 Appeals found that Insyxiengmay's Sixth Amendment rights were violated by the exclusion of
8 the defense from the *in camera* hearing. The district court dismissed Insyxiengmay's habeas
9 petition, however, “because petitioner [] failed to show [the confidential informant] had any
10 information pertinent to petitioner's case.” Id. However, the Court of Appeals for the Ninth
11 Circuit found the record contained facts that gave rise to a clear inference that the informant had
12 material information and the district court should have granted Insyxiengmay an evidentiary

13 _____
14 ¹² Insyxiengmay was one of three youth charged with attacking four high school teens
15 who egged his gang's hangout. Insyxiengmay and his gang members grabbed a rifle, jumped into
16 a car, chased the teens, eventually shooting and killing the teen driver and front seat passenger.
17 Both Insyxiengmay and his gang member, Misaengsay, claimed a fourth person in the car was the
18 shooter, until police falsely told Misaengsay that Insyxiengmay had stated Misaengsay was the
19 shooter; then Misaengsay accused Insyxiengmay of being the shooter. The third gang member in
20 the car, Ngoeung, was arrested later based upon information provided by a confidential
21 informant.

22 During pretrial motions, the prosecutor revealed it was a confidential informant
23 who led to Ngoeung's arrest, and that the informant was a passenger in one of the two cars
24 stopped during Ngoeung's arrest. Arresting deputy Cassio's report regarding Ngoeung's arrest
25 falsely stated Cassio was on routine surveillance when he found Ngoeung's car, when in fact he
26 had received a phone call from one of the people in one of the cars traveling with Ngoeung. The
27 prosecutor refused to identify the informant and defense counsel moved for disclosure. The
28 judge held an *in camera* hearing at which only deputy Cassio testified. “The judge barred
29 defense counsel from the hearing, refused to take his written questions so that they could be read
30 to the witness by the court, did not compel the confidential informant to appear at the hearing,
31 and issued a protective order prohibiting defense counsel from discussing the existence of the
32 confidential information with Insyxiengmay and his co-defendant.” Insyxiengmay, 403 F.3d at
33 662.

34 During the *in camera* hearing, the judge did not ask Cassio what information the
35 informant had given him regarding the shootings or whether he had any information that could be
36 helpful to the defense. The court asked only whether the informant had been present at the gang
37 house during the time the murder occurred. After the hearing, the judge stated the informant
38 could not provide any information that would assist the defense. Insyxiengmay was ultimately
39 convicted for first degree murder.

1 hearing. The Court of Appeals went on to find that Insyxiengmay had not failed to develop the
2 factual basis for his Sixth Amendment claim in state court because he and his counsel were
3 barred from the *in camera* hearing and defense counsel had been prohibited from even telling
4 Insyxiengmay about the existence of an informant. The Court of Appeals remanded the case for
5 an evidentiary hearing on the issue of prejudice.

6 On remand, the Insyxiengmay court held an evidentiary hearing on the question of
7 prejudice resulting from the Sixth Amendment constitutional violation. Insyxiengmay v.
8 Morgan, 2006 WL 223748 (W.D.Wash.) (“Insyxiengmay II”). During the evidentiary hearing,
9 the Insyxiengmay II court heard evidence and argument, including testimony of Kuong Prak,
10 Bryan Hershman, and William Cassio, and exhibits were introduced. Id. Upon conclusion of the
11 evidentiary hearing, the Insyxiengmay II court issued findings of fact and found that even if the
12 court determined that the state court decision was either an unreasonable application of or
13 contrary to Supreme Court precedent, it must still apply the Brecht harmless error analysis.
14 Insyxiengmay II, at *15, citing Brecht v. Abrahamson, 507 U.S. 619, 637 (1993). The
15 Insyxiengmay II court ultimately held that “although the defense investigation was
16 unconstitutionally impeded, [Insyxiengmay] [had] not shown that the error had a substantial and
17 injurious effect or influence in determining the jury's verdict.” Id. at 15. The Ninth Circuit
18 affirmed that decision, finding the “state trial court’s exclusion of Insyxiengmay and his counsel
19 from the *in camera* hearing did not actually prejudice him.” Insyxiengmay v. Morgan, 2007 WL
20 2409422 (9th Cir. 2007)(“Insyxiengmay III”). The court stated:

21 It is unclear whether Insyxiengmay would have testified if he had
22 known that Prak would testify that Insyxiengmay had told him that
23 he was not the shooter. Furthermore, even if Prak's statement that
24 Detective Cassio told him that Misaengsay had confessed to being
25 the shooter were admissible, it would not have affected the verdict
26 because the jury had to find only that Insyxiengmay was an
accomplice, and because of the other substantial evidence of
Insyxiengmay's participation in the homicides, as discussed above.

Insyxiengmay III, 2007 WL 2409422, at *2.

1 Insyxiengmay I, II & III demonstrate that in the context of a case involving a
2 confidential informant, the court will inquire into the sealed information to determine whether
3 petitioner has been prejudiced by his inability to view the information or have his attorney attend
4 the *in camera* proceeding when district courts are called upon to review due process and
5 confrontation clause challenges.

6 [T]he question whether a particular proceeding is critical to the
7 outcome of a trial is not the proper inquiry in determining whether
8 the Confrontation Clause has been violated. The appropriate
9 question is whether there has been any interference with the
10 defendant's opportunity for effective cross-examination. . . . Of
11 course, the fact that a stage in the proceeding is critical to the
12 outcome of a trial may be relevant to due process concerns. Even
13 in that context, however, the question is not simply whether, "but
14 for" the outcome of the proceeding, the defendant would have
15 avoided conviction, but whether the defendant's presence at the
16 proceeding would have contributed to the defendant's opportunity
17 to defend himself against the charges."

18 Kentucky v. Stincer, 482 U.S. 730, 744 n.17 (1987)(held that exclusion of defendant from *in*
19 *camera* hearing to determine two child witnesses' competency was not a denial of the
20 defendant's rights under the Confrontation Clause or the Due Process clause because no
21 substantive questions concerning the case were asked at the hearing and defendant gave no
22 evidence demonstrating his presence at the hearing would have been useful in ensuring a more
23 reliable determination of competency.)

24 The Supreme Court has also addressed the question of whether an *in camera*
25 review of confidential documents was sufficient to comport with Sixth Amendment
26 confrontation clause demands in a different context. In Ritchie, defense counsel was denied
access to confidential child abuse files and sought Supreme Court intervention to gain access.
Pennsylvania v. Ritchie, 480 U.S. 39, 55-61 (1987), limited on other grounds by Jefferson City of
Tarrant, 522 U.S. 75 (1997). A majority of the Court held there was no constitutional right,
whether under a due process or confrontation clause analysis, to have confidential child
protective service reports made available to defense counsel, unless and until the materiality and

1 exculpatory nature of the information could be established through *in camera* inspection or
2 otherwise. Ritchie, 480 U.S. at 55-61.¹³

3 In a dissent, however, Justice Brennan, with whom Justice Marshall joined, stated,

4 By contrast, Jencks, informed by confrontation and cross-
5 examination concerns, insisted that defense counsel, not the court,
6 perform such an evaluation, “[b]ecause only the defense is
7 adequately equipped to determine the effective use for the purpose
8 of discrediting the Government’s witness and thereby furthering
9 the accused’s defense.” Jencks [v. United States], 353 U.S. 657,
668-669 (1957)]. Therefore, while Confrontation Clause and due
process analysis may in some cases be congruent, the
Confrontation Clause has independent significance in protecting
against infringements on the right to cross-examination.

10 Ritchie, 480 U.S. at 72 (Brennan, J. dissenting).

11 Here, as noted above, it is quite difficult for defense counsel to challenge a
12 warrant when the judge refuses to disclose any of the facts underlying the probable cause
13 decision. The judge conceded on the record that “there really isn’t much argument on the
14 traversal because I’ve given you nothing and there’s really nothing you can traverse. You can’t
15 put [on] much evidence because you don’t have much of a clue as to the nature of the comments
16 the CI made.” (RT 27.) Allowing defense counsel to draft questions in a vacuum cannot
17 comport with due process. The Fourth Amendment protects homes against unlawful searches
18 and ensures criminal defendants have a fair opportunity to challenge probable cause as well as
19 the underlying facts in support thereof. Petitioner could not challenge the finding of probable
20 cause or the underlying facts relied on to establish probable cause, because neither petitioner nor
21 his counsel were allowed to see the information they needed to rebut. This also deprived counsel
22 of an opportunity to test the reliability of the informant.

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25 ¹³ Ritchie did acknowledge, and enforce, a Fifth Amendment due process right to
26 discover information which is both material and exculpatory. Id., 480 U.S. at 57-61 (citing *inter alia* Brady v. Maryland, 373 U.S. 83 (1963)). Petitioner here does not contend that the information he seeks is Brady material.

1 The reasoning in the unpublished decision in United States v. Johnson, 65
2 Fed.Appx. 628, 630 (9th Cir. 2003) addressing a motion under 28 U.S.C. § 2255, does not
3 persuade this court otherwise. In Johnson, the Circuit found there had been no denial of the right
4 to counsel to exclude counsel from two pre-trial *in camera* hearings regarding disclosure of the
5 government's confidential informants. Id. The court found that the *in camera* hearings were not
6 critical stages of the criminal proceedings, counsel was allowed to submit a list of questions for
7 the judge to ask, and counsel had a chance to cross-examine the informants before trial. Id.

8 Here, however, counsel and petitioner were barred from *in camera* hearings
9 addressing evidence crucial to the suppression motion, which is a critical stage of the
10 proceedings. The one informant was the sole source of probable cause on which the search
11 warrant was based. The CI's identity was not revealed even to the judge, so it was unlikely the
12 petitioner would have been allowed to cross-examine the informant at trial.

13 Although both Johnson's counsel and petitioner's counsel "forcefully objected to
14 the *in camera* proceeding[s]," (id. at 630), unlike Johnson's counsel, who "was obviously
15 knowledgeable about the nature of the proceeding, (id.), petitioner's counsel objected that she did
16 not have enough information on which to traverse the warrant. Counsel's claim is substantiated
17 by the judge's unwillingness to unseal any of the facts underlying the finding of probable cause,
18 and his concession that counsel had nothing on which to traverse the warrant. Thus, counsel had
19 nothing on which to formulate pertinent or probing questions.

20 This court finds that the presence of petitioner or his counsel at the *in camera*
21 hearings would have contributed to petitioner's opportunity to defend himself against the charges
22 because defense counsel would have read the police reports and other relevant discovery, would
23 have performed investigations and tailored her cross-examination to the facts underlying the
24 issue of probable cause, and would have subjected the prosecution's case to the adversarial
25 testing as required by the Constitution.

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1 Thus, this court finds petitioner was prejudiced by his inability to view the
2 information or attend the hearing, either personally or through counsel, because it unfairly
3 deprived him of his opportunity to subject the prosecution's case to adversarial testing, his right
4 to present a defense and his right to put on a defense, all in violation of the Fourteenth
5 Amendment.

6 In light of the above, this court finds that the state court's decision that
7 petitioner's due process rights were not violated was contrary to, or an unreasonable application
8 of, clearly established federal law.

9 c. Denial of Right to Public Trial

10 Finally, petitioner contends that the Hobbs procedure violated petitioner's right to
11 a public trial guaranteed under the Sixth Amendment. Respondents point out that the state court
12 of appeal deemed this claim waived because counsel failed to specifically argue these
13 constitutional grounds in the trial court. Thus, respondents contend, this claim is barred because
14 disposition of this claim rests on a state law ground that is independent of federal law and
15 adequate to support the judgment.

16 As a general rule, a federal habeas court "will not review a question of federal
17 law decided by a state court if the decision of that court rests on a state law ground that is
18 independent of the federal question and adequate to support the judgment." Calderon v. United
19 States District Court (Bean), 96 F.3d 1126, 1129 (9th Cir. 1996) (quoting Coleman v. Thompson,
20 501 U.S. 722, 729 (1991)). The state rule is only "adequate" if it is "firmly established and
21 regularly followed." Id. at 1129; Bennett v. Mueller, 322 F. 3d 573, 583 (9th Cir. 2003) ("[t]o be
22 deemed adequate, the state law ground for decision must be well-established and consistently
23 applied"). A rule is inadequate if petitioner had no notice of it at the time of his default. Ford v.
24 Georgia, 498 U.S. 411, 423-25 (1991). The state rule must also be "independent" in that it is not
25 "interwoven with the federal law." Park v. California, 202 F.3d 1146, 1152 (9th Cir. 2000).
26 Even if the state rule is independent and adequate, the claims may be heard if the petitioner can

1 show: (1) “cause for the default and actual prejudice as a result of the alleged violation of federal
2 law,” or (2) “that failure to consider the claims will result in a fundamental miscarriage of
3 justice.” Coleman, 501 U.S. at 750. The fact that a state court reaches the merits of a federal
4 claim in an alternative holding does not defeat the procedural bar. Harris v. Reed, 489 U.S. 255,
5 264 n.10 (1989). However, “in habeas, if the decision of the last state court to which the
6 petitioner presented his federal claims fairly appeared to rest primarily on resolution of those
7 claims, or to be interwoven with those claims, and did not clearly and expressly rely on an
8 independent and adequate state ground, a federal court may address the petition.” Coleman, 501
9 U.S. at 735.

10 Petitioner does not contest respondents’ assertion that his trial counsel did not
11 raise a contemporaneous constitutional objection to the Hobbs procedure on the denial of public
12 trial ground. The state court of appeal clearly and expressly held that the issue was waived on
13 appeal because of counsel’s failure to object on this ground. (People v. Moeller, slip op. at 6-7.)
14 The court of appeal also rejected counsel’s futility argument, finding that because Hobbs did not
15 address Sixth Amendment or public trial concerns, it would not have been futile to raise those
16 grounds with the trial court. (People v. Moeller, slip op. at 7-8.)

17 Petitioner has failed to demonstrate that California's contemporaneous-objection
18 rule is unclear, inconsistently applied or not well-established, either as a general rule or as
19 applied to him. See Melendez v. Pliler, 288 F.3d 1120, 1124 (9th Cir. 2002). Petitioner’s claim
20 is therefore procedurally barred. See Coleman, 501 U.S. at 747; Harris, 489 U.S. at 264 n.10.
21 Petitioner has also failed to demonstrate that there was cause for his procedural default or that a
22 miscarriage of justice would result absent review. See Coleman, 501 U.S. at 748; Vansickel v.
23 White, 166 F.3d 953, 957-58 (9th Cir. 1999). This court is therefore precluded from considering
24 the merits of this claim.

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1 In accordance with the above, IT IS HEREBY RECOMMENDED that
2 petitioner's application for a writ of habeas corpus be granted on the first two claims and denied
3 in all other respects.

4 These findings and recommendations are submitted to the United States District
5 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within ten days
6 after being served with these findings and recommendations, any party may file written
7 objections with the court and serve a copy on all parties. Such a document should be captioned
8 "Objections to Magistrate Judge's Findings and Recommendations." The parties are advised that
9 failure to file objections within the specified time may waive the right to appeal the District
10 Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

11 DATED: February 19, 2009.

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14 UNITED STATES MAGISTRATE JUDGE

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